



WHITE PAPER

Why Is the Smart Grid So Dumb?

**MISSING INCENTIVES IN REGULATORY
POLICY FOR AN ACTIVE DEMAND SIDE IN
THE ELECTRICITY SECTOR**

By Travis Kavulla, NRG Energy



Advanced metering infrastructure was supposed to transform the retail customer experience, empowering demand to participate in a genuinely two-sided market across from supply. But as smart meters become ubiquitous, few retail customers see time-of-use prices related to the cost elements of electricity service that vary over time. Someone, somewhere must face clear incentives to actively manage demand in order for it to happen. Yet even the companies that serve retail customers too often lack meaningful exposure to these costs.

This paper examines the incentives facing two different types of retailers: utility monopolies and competitive retailers. It finds under modern amendments to traditional cost-of-service regulation are usually deadened to incentives altogether, or even perversely incentivized. Competitive retailers typically are faced with incentives around supply costs, but too often have no role billing for and intermediating other network charges. Reforms are proposed: time-of-use rates as the default retail product for regulated-utility customers, all retailers exposed to and responsible for billing all relevant grid costs, and public investment and standards for automated devices. Absent these reforms, transformation of electric grids—increasingly subject to intermittent supply, volatily priced fuels, and rising demand—will be costlier and slower.

A White Paper from the Energy
Systems Integration Group's
Retail Pricing Task Force

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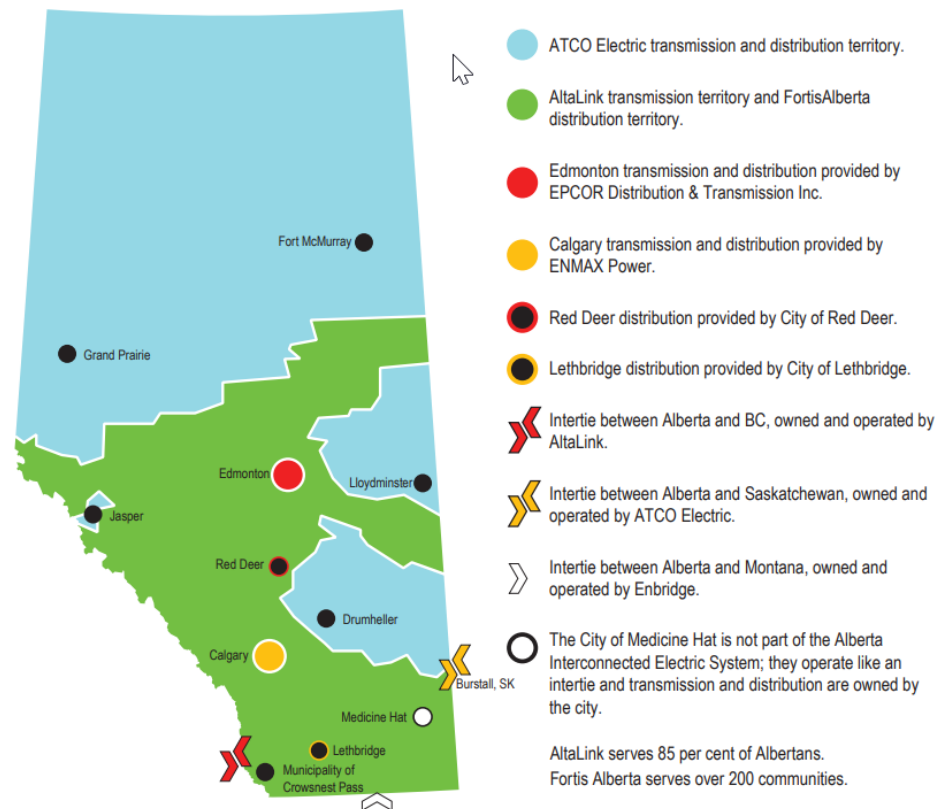
Travis Kavulla

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Electricity Camp in the Rockies; Banff, AB

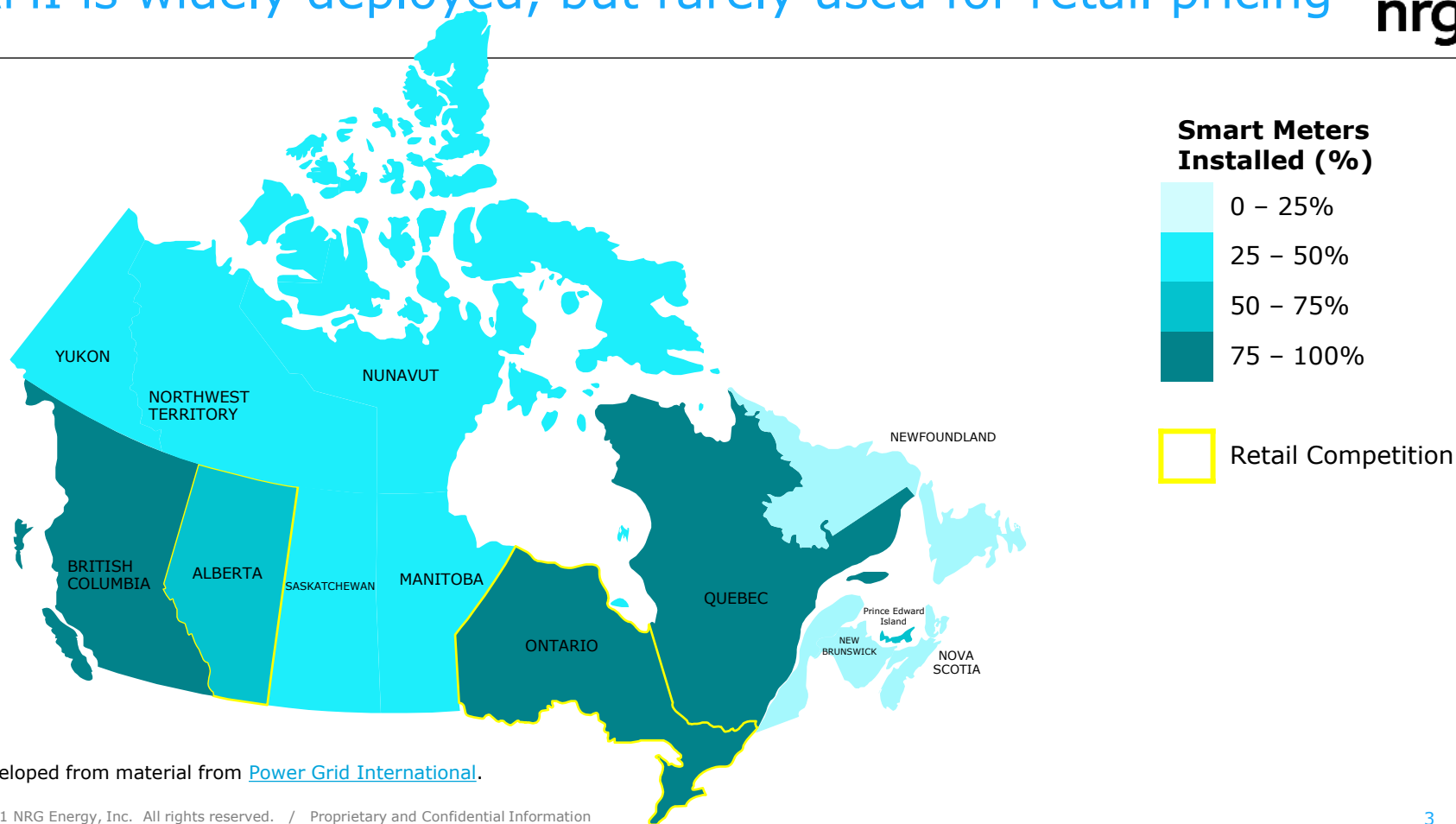
May 25, 2023

Alberta's electric distribution territories



Source: Electricity Distribution [Fact Sheet], Government of Alberta.

AMI is widely deployed, but rarely used for retail pricing



Developed from material from [Power Grid International](#).

Direct Energy RRO and competitive offers

Fort McMurray



Residential RRO

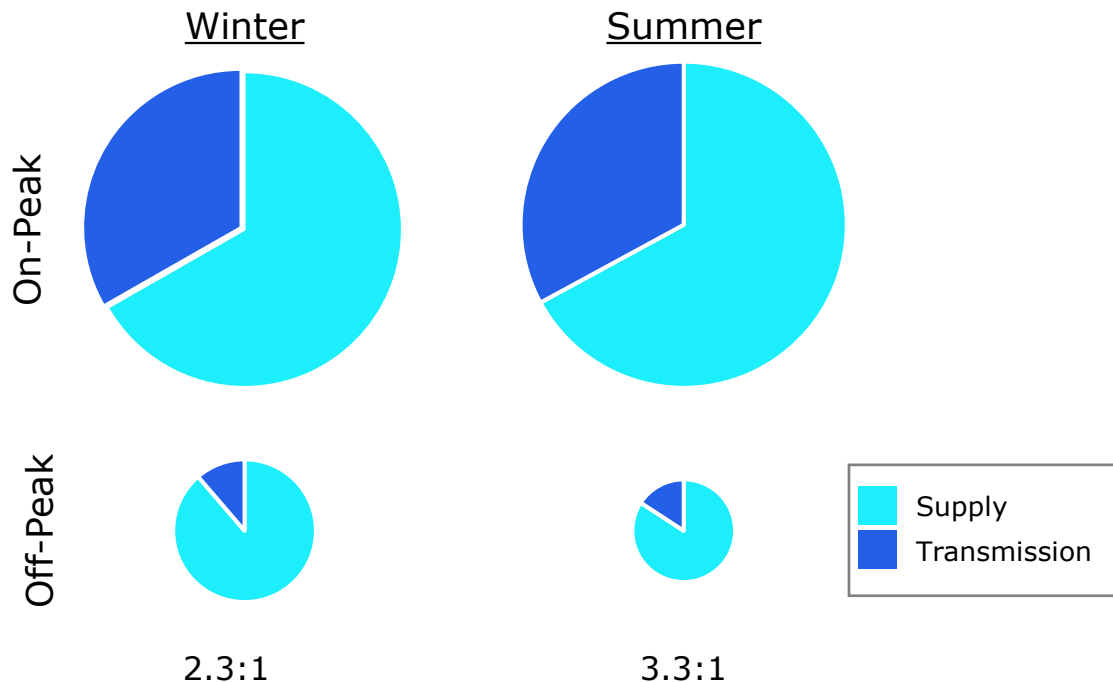
Month	Variable Price
May 2023	16.779 ¢
Apr 2023	20.134 ¢
Mar 2023	13.500 ¢
Feb 2023	13.500 ¢
Jan 2023	13.500 ¢
Dec 2022	21.768 ¢
Nov 2022	17.597 ¢
Oct 2022	18.190 ¢

Shopping Site Listings, 5/8/2023

Retailer	Term (Months)	Rate (¢/kWh)	Admin (\$/Mth)	Est. Bill (\$/Mth)
Direct Energy RRO	-	16.779 ¢	\$ 14.26	\$ 246.66
ATCO Energy	12	15.990 ¢	\$ 8.99	\$ 236.91
Encor by ENCOR	60	12.790 ¢	\$ 7.23	\$ 217.95
Easymax by ENMAX	60	12.790 ¢	\$ 8.50	\$ 219.28

Price signals tell customers every kWh is the same...

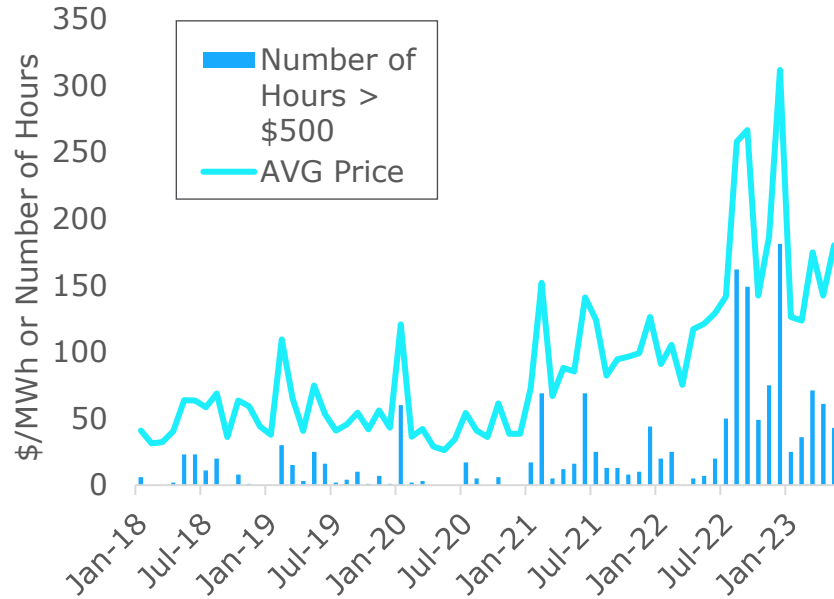
Alberta RRO could have a TOU supply price spread of 2x - 3x



- Four 3-month pricing seasons and on-peak hours 7am-11 pm.
- The supply prices shown based on hourly 7x16 and 8x16 AESO settlement prices, Jan-18 to Apr-23.
- There is no capacity cost element.
- Residential transmission rates modeled to mirror C&I allocation between energy and demand, with demand-related charges applied to on-peak and energy-related charges split between on-peak and off-peak. Assumes usage is 72.5% on-peak.

...And they don't respond to cost peaks

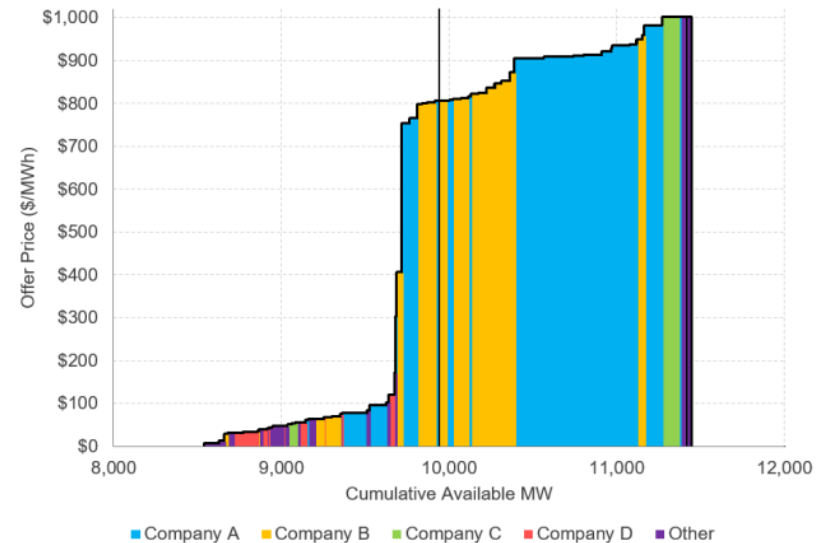
Alberta Monthly Pool Price



Source: AESO.

Clever Suppliers, Dumb Demand

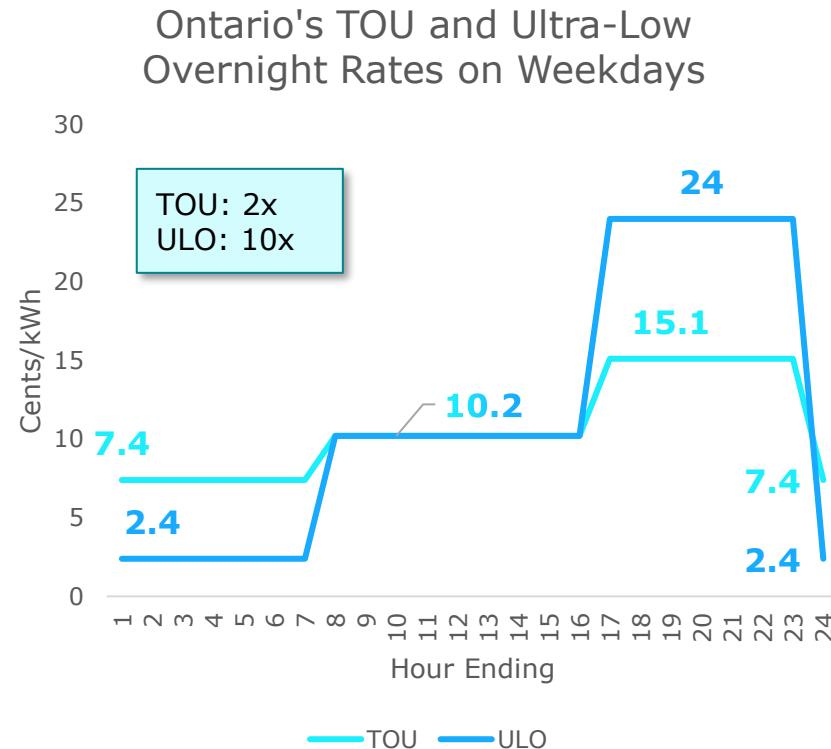
Figure 24: Illustrative Q3 2022 supply curve (August 10, 2022, HE15)



Source: Market Surveillance Administrator, [Quarterly Report for Q3, 2022: Selected Findings](#), Nov 15, 2022, slide 16.

Ontario's new, peakier TOU plan

- Time-of-use is the default plan for customers of a regulated utility in Ontario
- Beginning May 2023, utilities are allowed to offer a new, peakier TOU plan called Ultra-Low Overnight (ULO)
- Pilot programs have shown the peakier TOU evokes more demand response





Default 'opt-out' rate should be Time-of-Use with substantial differentials between tiers + potential critical peak pricing feature



Retailers can be positioned to offer time-varying rates or incentive- or rebate-based DR, but only if they

Get to manage not just energy supply costs, but all rate elements

Get access to AMI data / have customers' loads settled on AMI

Present the customer bill



Public investment/standards for devices



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